Agenda item 13
(GC(III)/88/Rev.2)

THE AGENCY'S PROGRAMME, BUDGET AND WORKING CAPITAL FUND FOR 1960

Report of the Programme, Technical and Budget Committee

Rapporteur: Dr. H.G. RAGGATT (Australia)

1. At its seventeenth to twenty-second meetings held between 28 and 30 September 1959 the Committee considered item 13 of the agenda concerning the Agency's programme, budget and Working Capital Fund for 1960.

2. The following documents were before the Committee:

- Programme and Budget for 1960 submitted by the Board of Governors (GC(III)/75);

- Joint draft resolution by Poland and the United Kingdom of Great Britain and Northern Ireland (GC(III)/COM.1/28 and Add.1) concerning preparation by the Agency of manuals and codes of practice on health and safety; and a revised issue thereof (GC(III)/COM.1/28/Rev.1);

- Joint draft resolution by Brazil, Ceylon, Indonesia, the Philippines and Spain (GC(III)/COM.1/29) concerning representation of Members at meetings of the Board of Governors; and a revised issue thereof (GC(III)/COM.1/29/Rev.1);

- Draft resolution by the Union of Soviet Socialist Republics (GC(III)/COM.1/30) concerning the maintenance of the 1960 manning-table and budget at the 1959 level;

- Amendment by the United Kingdom of Great Britain (GC(III)/COM.1/31) to part I of draft resolution A contained in document GC(III)/75, annex IV concerning budgetary appropriations for the financial year 1960;
Draft resolution by Poland (GC(III)/COM.1/32) concerning international seminars, symposia and conferences organized by the International Atomic Energy Agency; and a revised issue thereof (GC(III)/COM.1/32/Rev.1);
Amendment by Yugoslavia (GC(III)/COM.1/33) to draft resolution A.I concerning budgetary appropriations for the financial year 1960 contained in document GC(III)/75, annex IV.

3. At the suggestion of the Chairman, the Committee agreed to consider the Agency's Programme and Budget for 1960 in the following manner: as the programme described in Chapters I and II furnished background and explanations which would be useful in considering the budget described in Chapter III and the draft resolutions contained in annex IV, a general debate was held on Chapters I and II together, followed by a detailed consideration of these chapters. Chapter III was then discussed separately, followed by consideration of the draft resolutions contained in annex IV, in conjunction with any proposed amendments to them. Other draft resolutions under this item were then considered in the order in which they were submitted.

4. In discussing draft resolution A.I in annex IV of document GC(III)/75, concerning budgetary appropriations for 1960, the Committee agreed to consider first the amendment proposed by Yugoslavia by which paragraph 3 would be reworded as follows:

"3. Authorizes the Director General, with the prior approval of the Board of Governors, to make transfers between sections within one part of the budget."

After discussion the Committee rejected the amendment - 17 votes in favour, 28 against, nine abstentions.

5. The Committee then considered the amendment proposed by the United Kingdom to insert the following new paragraph between operative paragraphs 2 and 3 of draft resolution A.I:

1/ GC(III)/COM.1/33.
2/ GC(III)/COM.1/31.
3. **Invites** the Board and the Director General, in the application of the appropriations approved by this resolution:

(a) To make such adjustments as they consider desirable in order to take account, as far as practicable, of the views expressed by the Governments of Member States in the course of the third regular session of the General Conference on the programme and budget for 1960; and

(b) To pay particular attention to the desirability of curtailing the growth in the number of staff and of meeting the need for expansion in certain departments by transfer of staff between departments or divisions; and"

After discussion the amendment was approved by 40 votes in favour, one against with 13 abstentions.

6. Draft resolution A.I, as a whole, as amended, was then approved by 41 votes in favour, nine against with one abstention.

7. The Committee then considered draft resolution A.II. At the request of the Federal Republic of Germany a separate vote was taken on the operative paragraphs. Paragraphs 1, 2 and 4 were approved by 52 votes in favour, one against with one abstention; paragraph 3 by 47 votes in favour, two against with five abstentions, and resolution A.II as a whole was approved by 52 votes in favour, one against with two abstentions.

8. Draft resolution A as a whole was adopted by 45 votes in favour, none against with ten abstentions.

9. The Committee then proceeded to vote on draft resolution B concerning the use of the Working Capital Fund in 1960 and draft resolution C on the establishment of a Publications Revolving Fund. Both resolutions were approved by 52 votes in favour, one against with one abstention.

10. At its twenty-first and twenty-second meetings the Committee considered the other resolutions proposed under this item in the order in which they were submitted.

11. After the delegate from the United Kingdom had introduced, on behalf of the sponsors, the joint draft resolution concerning the preparation by the Agency of manuals and codes of practice on health and safety, the delegate from the

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3/ GC(III)/C01.1/28 and Add.1.
Netherlands suggested that paragraph 3 should be reworded to include the phrase "and appropriate international organizations" after the words "Member States" and, that a new paragraph should be added after paragraph 3 to read:

"4. Requests the Director General to continue his efforts to promote research directed to this end."

The sponsors agreed to these suggestions and the revised draft resolution was approved unanimously.\(^4\)

12. The Committee next considered the joint draft resolution proposed by Brazil, Ceylon, Indonesia, the Philippines and Spain concerning the possibility of the Agency meeting all or part of the travel expenses of Governors attending meetings of the Board.\(^2\)

13. In view of the divergent views expressed in the course of the debate, the sponsors submitted a revised text.\(^6\) After further discussion, the revised draft resolution was rejected - 14 votes in favour, 16 against, 23 abstentions.

14. The Union of Soviet Socialist Republics had submitted a draft resolution proposing that the 1960 manning-table and budget should be maintained at the 1959 level.\(^1\) In view of the fact, however, that the Committee at its twentieth meeting had adopted draft resolution A.I as amended, on budgetary appropriations for the financial year 1960, the delegate from the Soviet Union, at the Committee's twenty-second meeting, stated that he would not request a vote on the draft resolution.

15. The Committee finally considered the revised draft resolution submitted by Poland concerning international seminars, symposia and conferences organized by the Agency.\(^8\) After considerable discussion, the Committee, at the request of the Federal Republic of Germany, proceeded to a vote by roll-call and rejected the draft resolution - 16 votes in favour, 32 against, seven abstentions.

16. In the light of the decisions taken, the Committee recommends for adoption by the General Conference the draft resolutions contained in annexes I and II to the present report.

\(^4\) GC(III)/COM.1/28/Rev.1.
\(^5\) GC(III)/COM.1/29.
\(^6\) GC(III)/COM.1/29/Rev.1.
\(^7\) GC(III)/COM.1/30.
\(^8\) GC(III)/COM.1/32/Rev.1.
ANNEX I

Draft Resolutions

A. BUDGETARY APPROPRIATIONS FOR THE FINANCIAL YEAR 1960

I

The General Conference,

Accepting the recommendation of the Board of Governors,

1. Appropriates for the administrative expenses of the Agency in 1960 an amount of US $5,843,000 as follows:

<table>
<thead>
<tr>
<th>Part</th>
<th>Section</th>
<th>Purpose</th>
<th>US $</th>
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<tbody>
<tr>
<td>I.</td>
<td></td>
<td>General Conference and Board of Governors</td>
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</tr>
<tr>
<td></td>
<td>1.</td>
<td>General Conference</td>
<td>317 000</td>
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<td></td>
<td>2.</td>
<td>Board of Governors</td>
<td>534 000</td>
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<td></td>
<td></td>
<td><strong>Total part I</strong></td>
<td>851 000</td>
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<tr>
<td>II.</td>
<td></td>
<td>Functional programme activities</td>
<td></td>
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<td></td>
<td>3.</td>
<td>Panels and committees</td>
<td>133 000</td>
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<td></td>
<td>4.</td>
<td>Special missions</td>
<td>175 000</td>
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<td></td>
<td>5.</td>
<td>Seminars, symposia and conferences</td>
<td>175 000</td>
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<td></td>
<td>6.</td>
<td>Distribution of information</td>
<td>184 000</td>
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<td></td>
<td>7.</td>
<td>Scientific and technical services,</td>
<td>400 000</td>
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<td></td>
<td></td>
<td>supplies and equipment</td>
<td></td>
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<td></td>
<td></td>
<td><strong>Total part II</strong></td>
<td>1,067 000</td>
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<td>III.</td>
<td></td>
<td>The Secretariat</td>
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<td></td>
<td>8.</td>
<td>Salaries and wages</td>
<td>2,343 000</td>
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<td>9.</td>
<td>Common staff costs</td>
<td>959 000</td>
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<td>10.</td>
<td>Travel of staff</td>
<td>150 000</td>
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<td>11.</td>
<td>Consultants</td>
<td>100 000</td>
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<td></td>
<td>12.</td>
<td>Hospitality</td>
<td>7 500</td>
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<td><strong>Total part III</strong></td>
<td>3,559 500</td>
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<tr>
<td>IV.</td>
<td></td>
<td>Common services, supplies and equipment</td>
<td></td>
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<tr>
<td></td>
<td>13.</td>
<td>Common services</td>
<td>183 000</td>
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<td></td>
<td>14.</td>
<td>Printing, office and building supplies</td>
<td>107 500</td>
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<td></td>
<td>15.</td>
<td>Permanent equipment</td>
<td>75 000</td>
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<td><strong>Total part IV</strong></td>
<td>365 500</td>
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<td><strong>Total all parts</strong></td>
<td>5,843 000</td>
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2. **Decides** that the foregoing appropriations shall be financed by assessments on Member States on the basis of a scale of contributions determined by the General Conference; and

3. **Invites** the Board and the Director General, in the application of the appropriations approved by this resolution:

   (a) To make such adjustments as they consider desirable in order to take account, as far as practicable, of the views expressed by the Governments of Member States in the course of the third regular session of the General Conference on the programme and budget for 1960; and

   (b) To pay particular attention to the desirability of curtailing the growth in the number of staff and of meeting the need for expansion in certain departments by transfer of staff between departments or divisions; and

4. **Authorizes** the Director General, with the prior approval of the Board of Governors, to make transfers between any sections in paragraph 1 of this resolution.

II

The General Conference,

**Accepting** the recommendation of the Board of Governors,

1. **Resolves** that the target for contributions to the General Fund in 1960 shall be fixed at US $1 500 000 to meet expenditure under operating funds as follows:

   **Operating Fund I**

   | Agency laboratory facilities | 333 000 |
   | Loss available balance of special contribution | 200 000 |
   | Total | 1 533 000 |

   **Operating Fund II**

   | Fellowships and training programme | 1 100 000 |
   | Technical and research assistance programme | 900 000 |
   | Loss available from the Expanded Programme of Technical Assistance | 2 000 000 |
   | Mobile radioisotope laboratories | 57 000 |
   | Total expenditure | 1 590 000 |
   | Loss available from reserve carried forward | 90 000 |
   | Total | 1 500 000 |
2. Urges Member States to provide funds for this purpose by making voluntary contributions to the General Fund in accordance with Article XIV.F of the Statute.

3. Recognizes that it is essential to accumulate a reserve in the General Fund;

4. Decides:
   (a) That the reserve may be used temporarily to finance important and urgent activities under the authorized operational budget pending the payment of pledged contributions to the General Fund; and
   (b) That in 1960, should adequate funds not be available from other sources to finance the authorized operational budget, the Director General may, with the prior approval of the Board of Governors, draw upon the reserve up to a maximum of US $100 000 for that purpose.

B. USE OF THE WORKING CAPITAL FUND IN 1960

The General Conference,

Accepting the recommendations of the Board of Governors,

1. Decides:
   (a) That the Working Capital Fund of the Agency shall remain at US $2 000 000 during 1960; and
   (b) That the Fund shall be financed, administered and used in 1960 in accordance with the relevant provisions of articles VI and VII of the Financial Regulations;

2. Authorizes the Director General to make advances from the Working Capital Fund, not exceeding US $25 000 at any time, to provide temporary financing for projects or activities of a strictly self-liquidating character which will not necessitate an increase in the amount of the Working Capital Fund in future years;

3. Requests the Director General to submit periodical statements of such advances to the Board of Governors; and

4. Urges Member States that have not yet done so to pay their advance to the Working Capital Fund as soon as possible.
C. ESTABLISHMENT OF A PUBLICATIONS REVOLVING FUND

The General Conference,

Considering that the achievement of the statutory objectives of the Agency will be advanced by the distribution of knowledge through publications,

1. Decides to establish a Publications Revolving Fund for the purpose of facilitating the task of the Director General in making the Agency's publications readily available to all who need them;

2. Requests the Director General to operate the Fund in accordance with the Rules set forth in the annex to this resolution; and

3. Authorizes the Director General to transfer to the credit of the Fund on 1 January 1960 revenues that have accrued during the year 1959 from the sources enumerated in Rule 1.

Annex

Rules of the Publications Revolving Fund

1. The Publications Revolving Fund shall come into operation on 1 January 1960, thenceforth it shall be credited with revenue derived from the sale of the Agency’s publications.

2. The Fund may be used for any of the following purposes:

(a) To meet the cost of:

(i) An increase in the number of copies of the first edition of a publication by the Agency; or

(ii) A reprint of any publication by the Agency, provided that there is a reasonable expectation that 25 per cent of the increase or reprint will be sold;

(b) To finance the purchase for distribution of:

(i) Publications by commercial publishers derived from manuscripts furnished by the Agency under a contract; and

(ii) Publications recording the results of activities in which the Agency has been concerned, when the record thereof has been prepared and published by an organ external to the Agency;
(c) To contribute, in any year, up to a maximum of ten per cent of the total receipts from the sale of the Agency's publications in the preceding year, to the cost of publicity which will make better known to distributors, booksellers and potential customers the existence of the Agency's publications; and

(d) To meet the cost of freight or postage on publications financed from the Fund.

3. The balance of the Fund shall be carried forward from year to year, except that any balance in excess of US $50 000 remaining at the end of a financial year shall be treated as miscellaneous income of the Agency.

4. The Fund shall be operated in accordance with the Agency's Financial Regulations and Rules.

5. The Director General shall submit to the Board of Governors as part of the annual accounts of the Agency a detailed statement of the operation of the Fund.
ANNEX II

Draft Resolution

PREPARATION BY THE AGENCY OF MANUALS AND CODES OF PRACTICE ON HEALTH AND SAFETY

The General Conference,

(a) Recognizing the primary importance of effective health and safety measures in the peaceful application of nuclear energy and radioactive materials; and

(b) Believing that the International Atomic Energy Agency can play a leading role in promoting the adoption of such measures throughout the world;

1. Welcomes the publication of the Agency’s manual on Safe Handling of Radioisotopes;

2. Commends the manual to Member States as a basis for their domestic arrangements for the safe handling of radioactive isotopes;

3. Requests the Director General similarly to prepare, in consultation with Member States and appropriate international organizations, manuals and codes of practice for other aspects of health and safety in the peaceful application of nuclear energy and radioactive materials; and

4. Requests the Director General to continue his efforts to promote research directed to this end.