Main challenges to nuclear power: financing

Nuclear Technology for Climate

Mitigation, Monitoring, Adaptation

18-19 September 2018



Government Funding/Support Is Essential....

- Many of the benefits of nuclear energy are sovereign in nature
 - Energy security
 - Energy diversification
 - Climate change mitigation
 - Industrial development
 - Promoting higher education, highly trained workforces
 - Promoting research and development

- Only governments can properly value these benefits
- Experience shows that no nuclear project will go ahead without significant host government involvement
- Government involvement can take different forms, including long term PPAs/sovereign guarantees and investment

....However

Pure reliance on government funding may lead to lack of fiscal discipline/ lack of accountability/ inefficiency



Government funding and support should be seen as a bridge to private sector support with government support decreasing over time



Attracting private sector funding requires governments/ developers to begin planning and thinking as private investors would

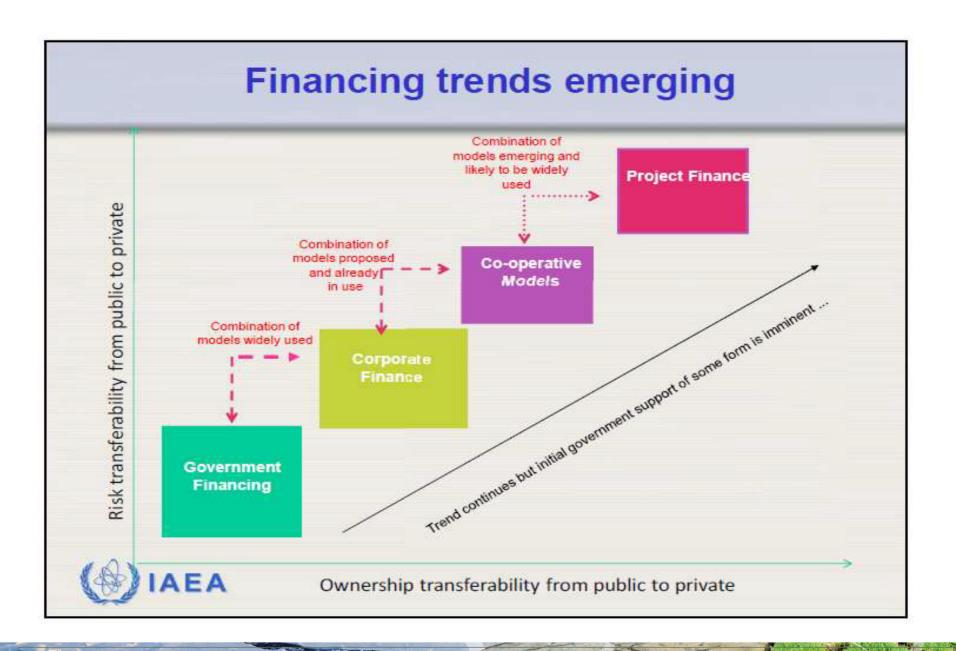


Analyzing nuclear projects based on project financing models will help identify and mitigate the risks just like a prudent/conservative financial institution would



Financing Approaches Used

- Straight government procurement
- Government financing-Taishan
- Utility balance sheet/corporate finance-EDF-Flamanville
- Vendor equity
- Export Credit Agency (ECA) financing and guarantees
- Investor financing—TVO (Mankala)
- BOO with long-term PPA-Akkuyu
- Contract for Difference (CFD)-UK
- US Government Loan Guarantee program
- US Construction Work in Progress
- UK Regulated Asset Based Model
- Capital Markets-CGN



Irrespective of approach, go back to basics

- First answer the following 5 questions:
 - Do you need a nuclear power plant?
 - Do you want a nuclear power plant?
 - Can you afford it?
 - How will you pay for it?
 - Can you manage and support it?

- Once you answer these questions then you also need to answer HOW:
 - Will you build it?
 - Will you operate it and generate the power?
 - Will you maintain it in the long term and continue generating the power?
 - Will you decommission it and clean up the site at the end of its life?

Answering these questions will allow you to develop a plan to procure/construct/finance and operate a nuclear power plant

Then you need to establish clear objectives



Long term relationship/partnership



Reasonable and achievable project schedule and budget

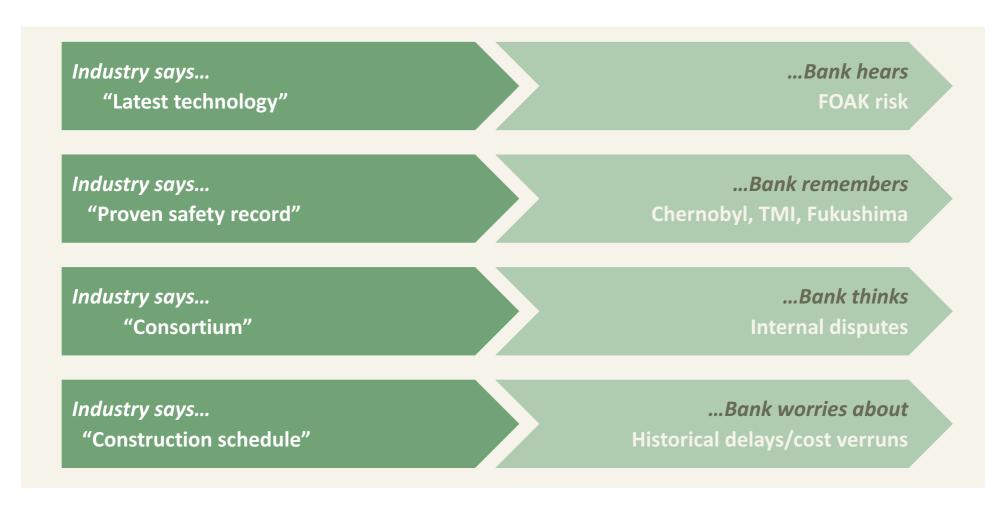


Comply with all regulatory obligations – work with regulator to ensure a safe project



Electricity to the grid? Local industry?

Speaking to investors early and in their own language



Finally learn from industry successes and failures

Industry turning a corner

- First EPR in operation
- First AP 1000 in operation
- Westinghouse emerging from bankruptcy
- Increasing number of technology providers (from US, Russia, France, Japan, Korea, China)
- Getting closer to commercialization of SMRs

Profile recent projects that have been developed and financed without serious setbacks draw out the reasons for these successes: focus on where the private sector played a role



Profile recent projects that have been developed and financed with serious setbacks draw out the reasons for these setbacks and avoid the same mistakes





Conclusions



- Developing new nuclear power plants is a complex task
- Should be undertaken within a clear host government policy with clear mechanisms of government support
- Financing is a primary challenge engage early
- Make use of the IAEA Guidance on Nuclear Power Infrastructure Development (Milestones in the Development of a National Infrastructure for Nuclear Power and INIR review process) which can help mitigate the financial risks



- Successful projects have occurred and are possible
 - With the significant levels of commitment by all parties
 - With the right project partner/s
 - With experienced, committed and inspired advisers (but in a supporting role)
 - Taking full account of all lessons learned
 - Willingness to take a longer term and holistic view of "success"
 - With the right leadership



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